

# STRENGTHENING PRIMARY HEALTH CARE THROUGH PRIMARY CARE DOCTORS AND FAMILY PHYSICIANS



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# PRIMARY HEALTH CARE



# ALMA ATA 1978

## PHC Service Delivery Reforms

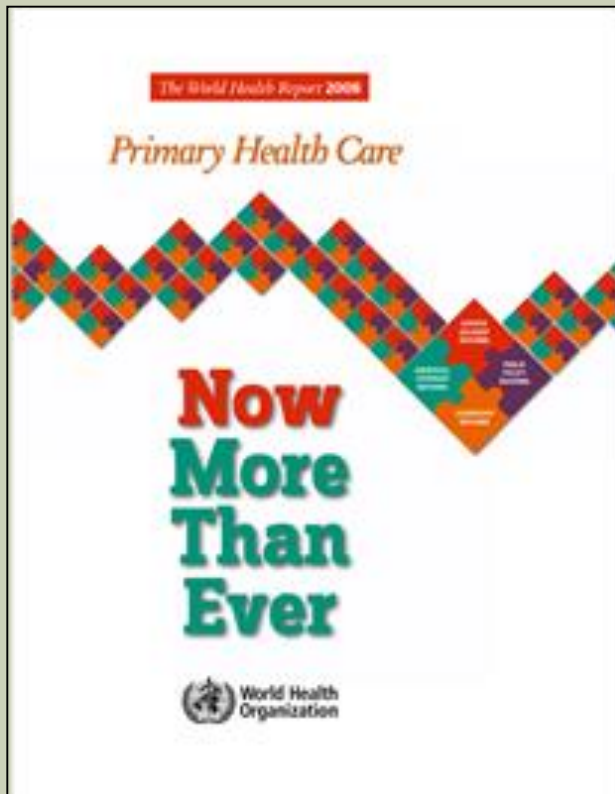
Comprehensive services, patient education, food security and nutrition, water and sanitation, maternal and child health, family planning, immunisation, endemic and common diseases, injuries, essential drugs, co-ordinated, prioritise local health needs, suitably trained health workers working in a team

Inter-sectoral  
collaboration

PHC  
approach:  
equity, social  
justice, health  
as a right

Community  
participation

# WORLD HEALTH REPORT 2008



# CORE DIMENSIONS OF PRIMARY CARE SYSTEMS

## STRUCTURE

Governance

Economics

Workforce  
development

## PROCESS

Access

Continuity

Co-ordination

Comprehensiveness

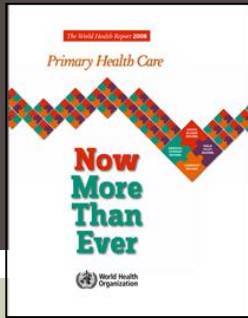
## OUTCOMES

Quality

Efficiency

Equity

Kringos, D.S., Boerma, W.G., Hutchinson, A., van der Zee, J. & Groenewegen, P.P. 2010, "The breadth of primary care: a systematic literature review of its core dimensions", *BMC health services research*, vol. 10, pp. 65.



# INTERNATIONAL

## World Health Organization

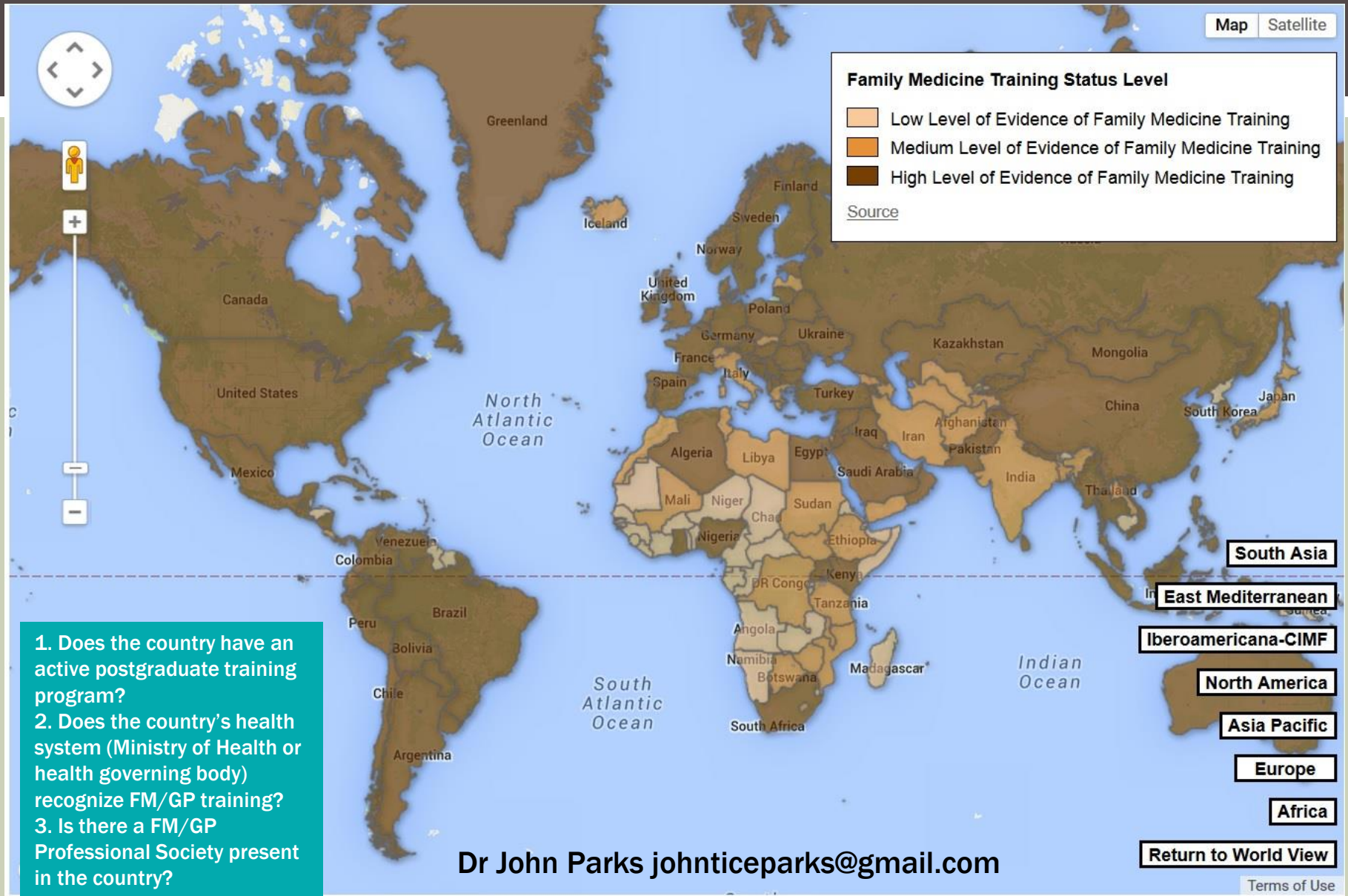
“Primary care has been defined, described and studied extensively in well-resourced contexts, *often with reference to physicians with a specialization in family medicine or general practice.*

These descriptions provide a far more ambitious agenda than the unacceptably restrictive and off-putting primary-care recipes that have been touted for low-income countries.”

## World Health Assembly

“[We need] to train and retain adequate numbers of health workers, with appropriate skill-mix, including primary health care nurses, midwives, allied health professionals *and family physicians*, able to work in a multidisciplinary context, in cooperation with non-professional community health workers in order to respond effectively to people’s health needs”

# GLOBAL STATUS FAMILY MEDICINE TRAINING



# AFRICA STATUS FAMILY MEDICINE TRAINING





# BRAZIL, INDIA, CHINA AND SOUTH AFRICA: BACKGROUND



Mash R, Almeida M, Wong W, Kumar R, Von Pressentin K. The roles and training of primary care doctors: China, India, Brazil and South Africa. Presentations at The Network: Towards Unity For Health, Fortaleza, Brazil, 2014. Submitted Human Resources For Health.

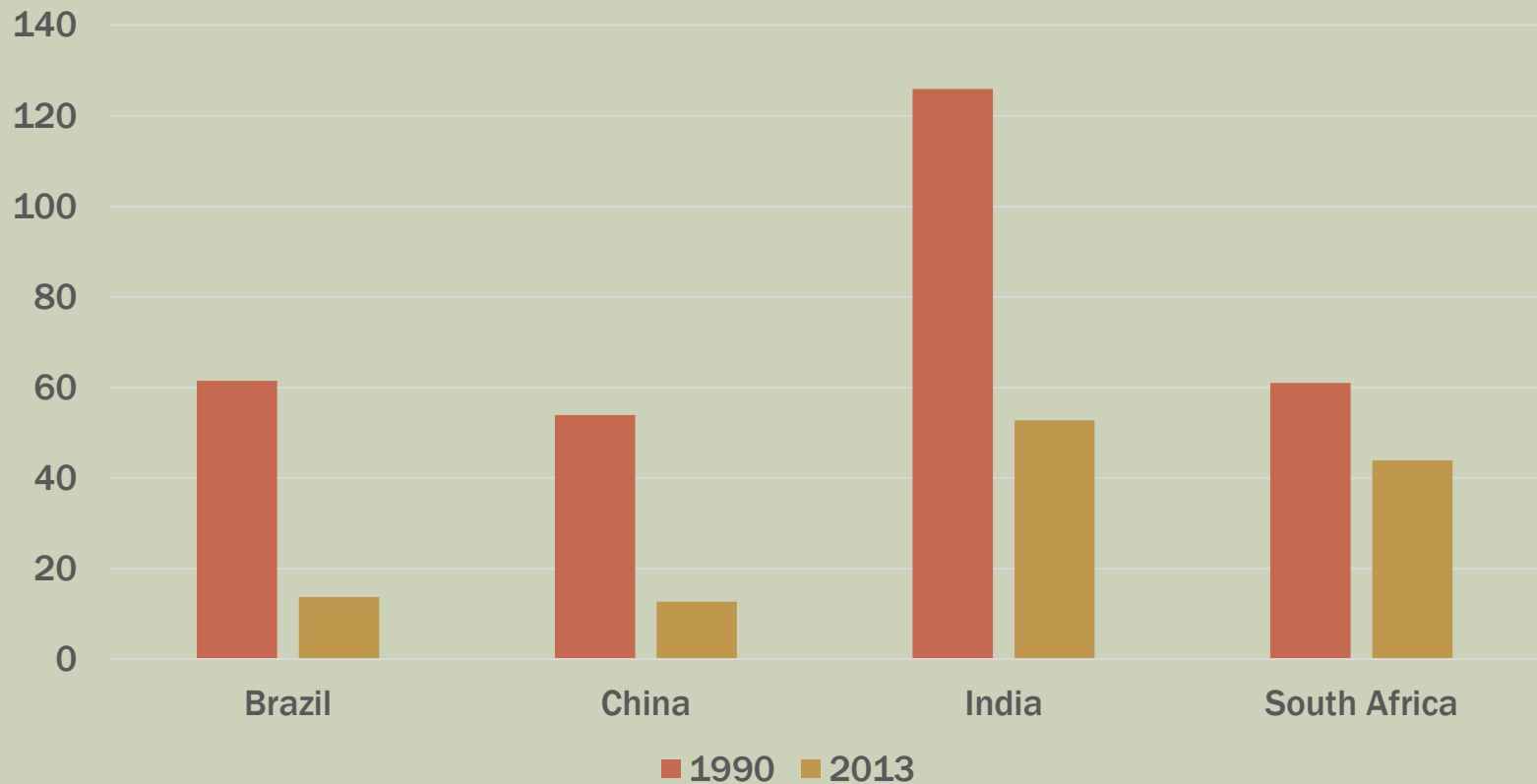
# POPULATION AND ECONOMY

Country	Population (millions)	% rural population	Number of provinces or states	% population using private health care	% GDP on health	% GDP spent in public sector
South Africa	53	36	9	16	8.9	4.3
China	1357	47	34	8	5.6	3.1
Brazil	200	15	22	25	9.7	4.7
India	1252	68	29	71	3.8	1.3

**GDP=Gross Domestic Product**

# HEALTH OUTCOMES MDGS

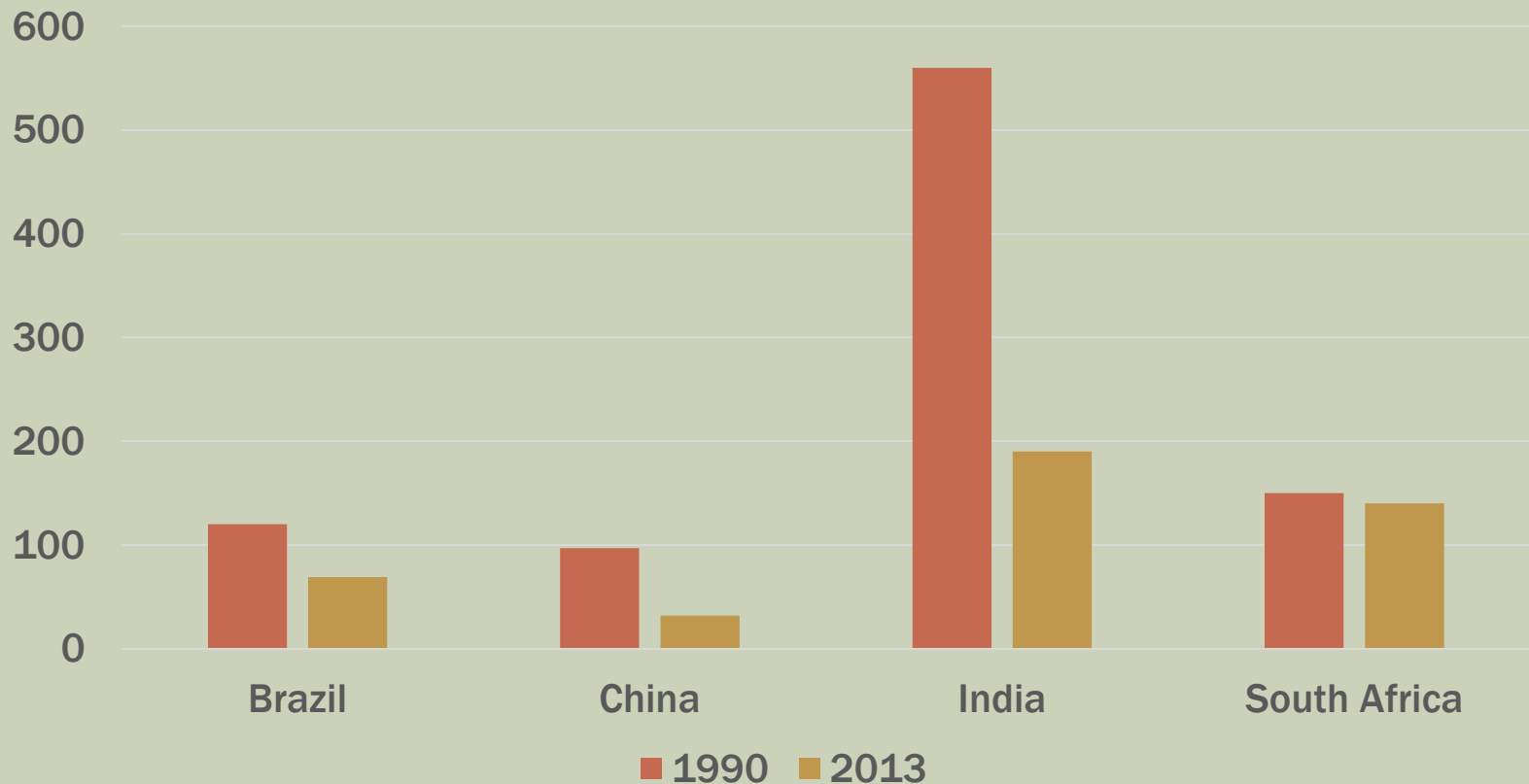
Under 5 mortality (per 1000) Goal: 2/3 reduction



Source: <http://mdgs.un.org/>

# HEALTH OUTCOMES MDGS

Maternal Mortality (per 100000) Goal:  $\frac{3}{4}$  reduction



Source: <http://mdgs.un.org/>

# NUMBER OF DOCTORS

	Number of medical schools (Population in millions per medical school)	Outputs (new doctors/year)	Medical Practitioners* /10000 population	Family Physicians/ 10000 population	Nurses and midwives /10000 population
South Africa	9 (5.9)	1300	3.7	0.1	51
Brazil	242 (0.8)	21395	19	0.2	76
India	398 (3.1)	52305	7	-	17
China	980 (1.4)	192344	14	1.2	51

\* Not specialists

# UNIVERSAL COVERAGE AND HEALTH INSURANCE

## India

NHI policy  
commitment 2011,  
plans to implement at  
hospital level

## South Africa

NHI policy  
commitment 2011,  
NHI pilot districts

## China

Social insurance law  
2011, implemented,  
variety of schemes

## Brazil

NHI policy implemented  
with public and private  
insurance 1988

# COST AT POINT OF SERVICE TO PATIENT

## India

Weak coverage,  
mostly out of pocket  
private sector

## South Africa

Free primary care for  
low income

## China

Free if insured, but  
limited scope and  
gaps.

## Brazil

Free for all people

# STRENGTHENING PRIMARY HEALTH CARE

## India

Upgraded 8250 primary health care facilities and 2313 facilities for first referral

## South Africa

Policy on PHC re-engineering and Ideal Clinic

## China

Expansion of PHC facilities – village health posts, health centres. Essential medicines.

## Brazil

Family Health Strategy with 62% coverage 2014



# DELIVERY OF PHC

	China	India	South Africa	Brazil
<b>Community level (first contact)</b>	--	Accredited Social Health Activist	Ward based outreach teams	Family health care teams and Basic Health Units
<b>Primary level (first contact)</b>	Village health posts, rural township centres, village clinics and urban community healthcare centres (CHCs)	Sub-centres and primary health centres	Clinics or community health centres	Basic health units and emergency units
<b>District level (generalist hospital care)</b>	Level 1 hospitals (care offered by specialists)	Community health centres and sub-divisional hospitals (posts for specialists)	District hospitals	District hospitals
<b>Secondary and tertiary level (specialist hospital care)</b>	Level 2 and 3 hospitals	District hospitals and medical college hospitals	Regional, tertiary and central hospitals	Regional, tertiary and medical college hospitals

# DELIVERY OF PRIMARY HEALTH CARE

## India

Variety of options (GPs, doctors, AYUSH, nurses, ASHA, registered medical practitioners)

## South Africa

Nurse-led primary care, access to doctor

## China

General practitioner-led primary care (re-directed hospital specialists)

## Brazil

Family health care team (doctor, nurse, nurse assistant and 4-6 community health workers)

# ROLE OF PRIMARY CARE DOCTORS

## India

One of many options(GPs, doctors, AYUSH, nurses, ASHA, registered medical practitioners)

## South Africa

Outreach from district hospitals and community health centres

## China

General practitioner-led primary care (re-directed hospital specialists and public health specialists)

## Brazil

Member of family health care team – primary care, home visits.

# TRAINING OF PRIMARY CARE DOCTORS

## India

Only undergraduate public health exposure, a few postgraduate 3-year training programmes (200 places)

## South Africa

Undergraduate primary care exposure, internship, 4-year MMed for family physician

## China

Little/no undergraduate primary care exposure, postgraduate 3-years, on-the-job training for specialists, re-training for rural

## Brazil

Undergraduate primary care exposure, 2-year residency training

# REFLECTIONS ON THE PRIMARY CARE DOCTOR

- Primary care doctor needed as part of the PHC team
- Task shifting a clear strategy
- Roles fluid and defined by functional needs of team and health needs
- Role of the doctor more than just clinical competence
- Postgraduate training recognised, but underdeveloped and not at scale
- Re-orientate and up-skill existing doctors
- Not a popular career choice
- Develop curriculum to focus on local health needs
- Need for more evidence on value of investing in family physicians in LMIC
- Tension between community or hospital orientation

# FUTURE DIRECTIONS IN SOUTH AFRICAN CONTEXT



# ROLE OF THE FAMILY PHYSICIAN

**Care-provider** – able to work independently at all facilities in the district



**Consultant** – to the primary care services

**Capacity-builder** – teaches, mentors, supports, develops other practitioners

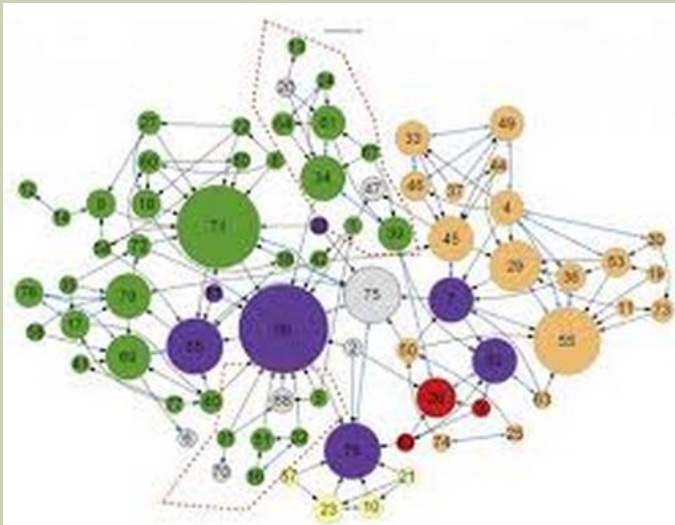
**Supervisor** – of registrars, interns, medical students, clinical associates

**Leader** of clinical governance

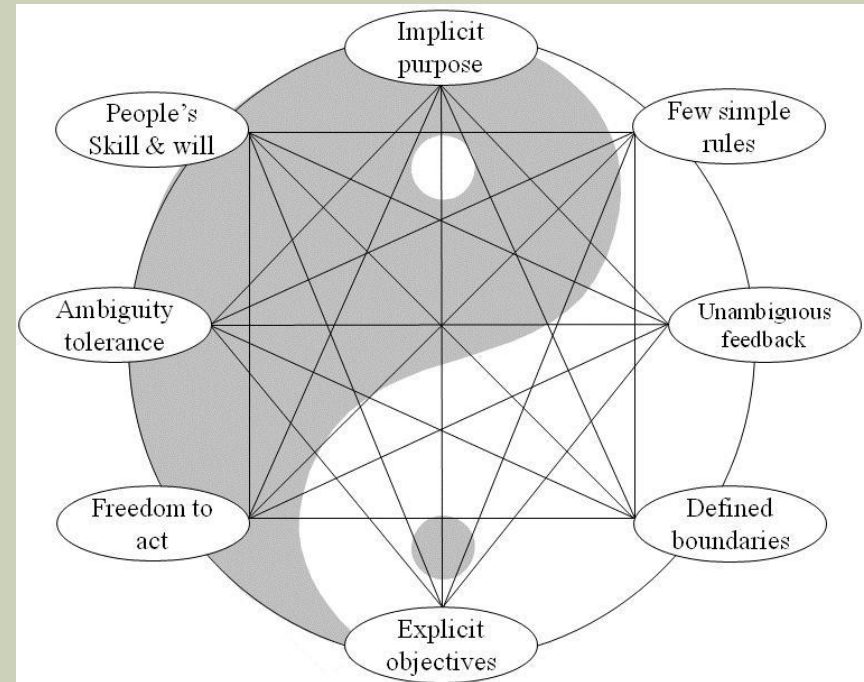
**Champion of COPC** – engages with the community served

# LEADERSHIP

- Leadership is not another role but “authentic self-expression that adds value” in all roles

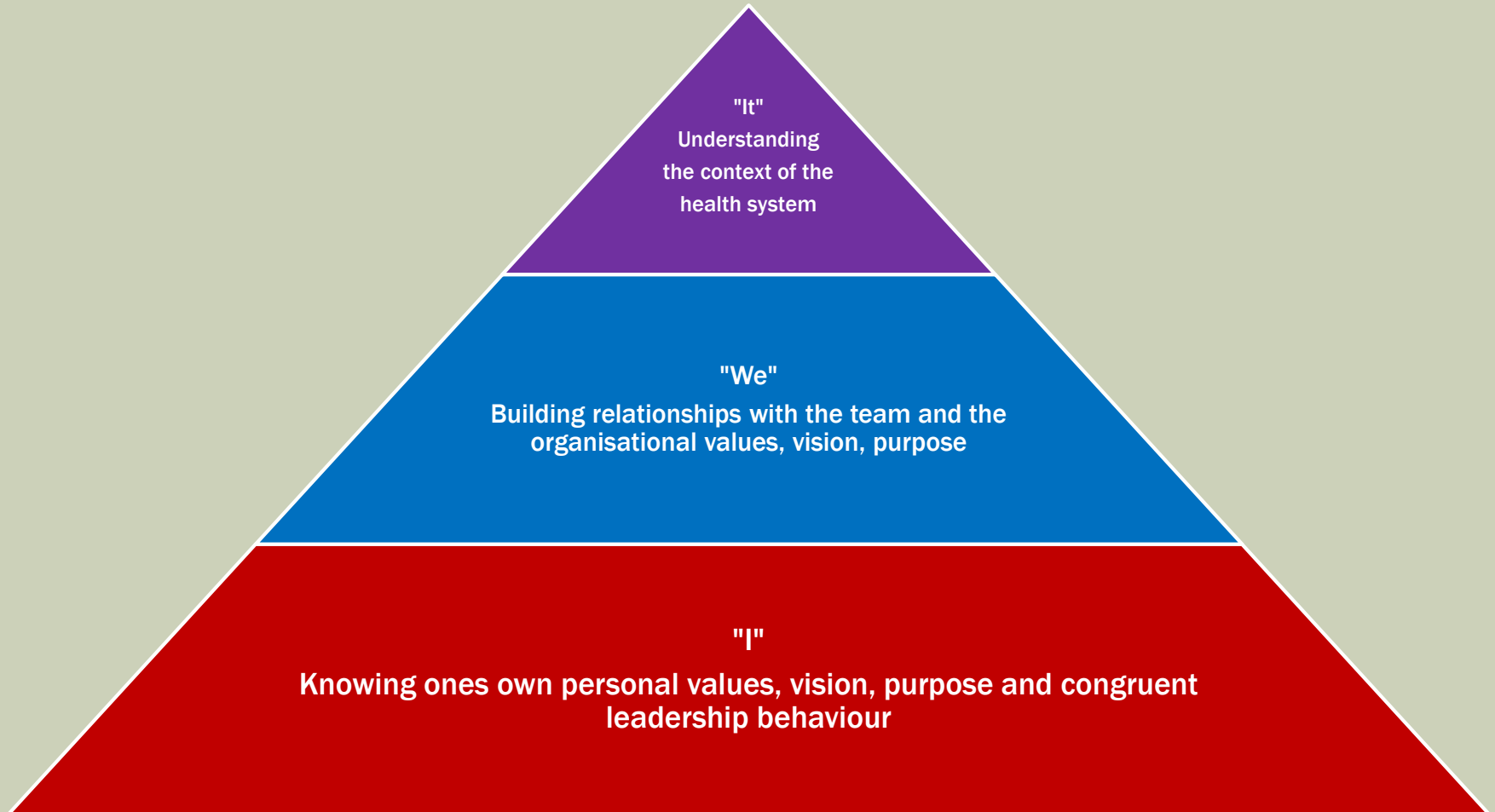


- Leading complexity





# LEADERSHIP



# CLINICAL GOVERNANCE

- Family physician leads the whole team to take responsibility for clinical governance
- Clinical governance should take a comprehensive approach
- Clinical governance requires a supportive organisational culture
- Competencies in guideline development and implementation, quality improvement cycles, risk management, reflection on routine data, critical appraisal of evidence, training.

# CORPORATE GOVERNANCE

- Corporate governance refers to the traditional managerial tasks – finance, human resources, supply chain, infrastructure
- Family physicians should be “consciously incompetent”
- Principles apply equally to public and private sectors

# NATIONAL POSITION PAPER

## New family physicians

100

90

80

70

60

50

40

30

20

10

0

2008

2009

2010

2011

2012

2013

2014

2015

All

South African Family Practice 2015; 17(3):24-41  
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<http://oia.oxfordjournals.org/lookup/doi/10.1093/fampra/kav014>

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FORUM

### The contribution of family physicians to district health services: a national position paper for South Africa

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#### Abstract

This position paper on Family Medicine in South Africa was written for the National Department of Health in 2014 for the purposes of delivering a comprehensive assessment of the contribution that family physicians could make to the health system, and the issues that need to be addressed in order to realise this contribution. The paper mainly addresses issues in the public sector. It outlines the policy environment, health and health services context, the contribution of family physicians, their role in relationship to other healthcare workers, the initial evidence of their impact, the implications for posts and career pathways and the current state of training programmes, as well as providing key recommendations. The paper represents the viewpoint of the South African Academy of Family Physicians and the College of Family Physicians of South Africa, and attempts to speak with one voice on the current situation and need for future action.

**Keywords:** family physicians, district health services, position paper, National Department of Health, South Africa

#### Introduction

This document was prepared for the National Department of Health at the request of Dr Terence Carter and Ms Jeanette Hunter, following a round table meeting between them and Prof. Naidoo, Hellenberg and Mash, who represented the discipline of Family Medicine of the South African Academy of Family Physicians (SAAFP) and the College of Family Physicians of South Africa.

It was clear from the meeting that a number of problems pertain to the discipline of Family Medicine. Specifically, there were challenges to the realisation of family physicians' contribution to strengthening the district health services in South Africa. The purpose of this document was to provide a comprehensive overview of family physicians' contribution to the health system and to outline issues that need attention.

#### Policy context

##### International

The World Health Organization (WHO) has noted that "physicians with a specialisation in Family Medicine or general practice" are usually an essential part of effective approaches to primary care.<sup>1</sup>

The World Health Assembly has also recommended that: "We need to train and retain adequate numbers of health workers, with an appropriate skills mix, including primary healthcare nurses,

midwives, allied health professionals and family physicians, able to work in a multidisciplinary context, in cooperation with nonprofessional community health workers in order to respond effectively to people's health needs".<sup>2</sup>

The Africa Region of the World Organization of Family Doctors (WONCA) has published a consensus statement on the contribution of Family Medicine and role of family physicians in the African context.<sup>3</sup>

##### National

The National Development Plan specifically recognises the important role that family physicians should play in clinical governance in South Africa, and in improving the quality of district health services. The plan also notes that family physicians who are trained across multiple "specialist areas" can offer useful clinical leadership in the health districts.<sup>4</sup>

A role for family physicians at district hospitals, and as part of district clinical specialist teams (DCSTs) is envisaged in the plans for National Health Insurance (NHI) and the re-engineering of primary care, but their role in relation to primary care and community-based services (ward-based outreach teams) is less clear.<sup>5</sup>

It was suggested in the national Human Resources for Health policy that the aim should be 0.2 family physicians per 10 000 population, which implies a total of 1 060 family physicians for the country. In 2013, there were 545 family physicians on the

[www.safpr.co.za/vip](http://www.safpr.co.za/vip)

The page number in the footer is not for bibliographic referencing

# NATIONAL POSITION PAPER

- We should have a short-term goal as a country of having initially one family physician employed per sub-district and one per district hospital.
- We should ensure that the regulatory environment in the private sector fully recognises family physicians as an important component of health care provision.
- We should ensure that family physicians working in accredited training sites have sufficient capacity to provide quality training through additional family physician posts and joint staff positions.
- We should ensure sufficient registrar posts are available for each training programme and that the finances for these posts are secured on an on-going basis.

# TRAINING OF FP CLINICAL TRAINERS

- An initial cohort of 34 family medicine trainers attended two 5-day courses: August 2014 and February 2015
- Further courses 2015 and 2016
- Ongoing collaboration with RCGP to develop SA version of the course
- Development of workplace based assessment of training and accreditation of trainers
- SA society of clinical trainers of family medicine



# TRAINING OF FM EXAMINERS

- Three 1-day courses at FCFP(SA) examinations:  
May 2014, October 2014, May 2015
- Further courses 2015 and 2016
- Focus on training of examiners and improvement of national exit examination:
  - OSCE station writing
  - MCQ writing
  - Standard setting
  - Clinical assessment in workplace and examination

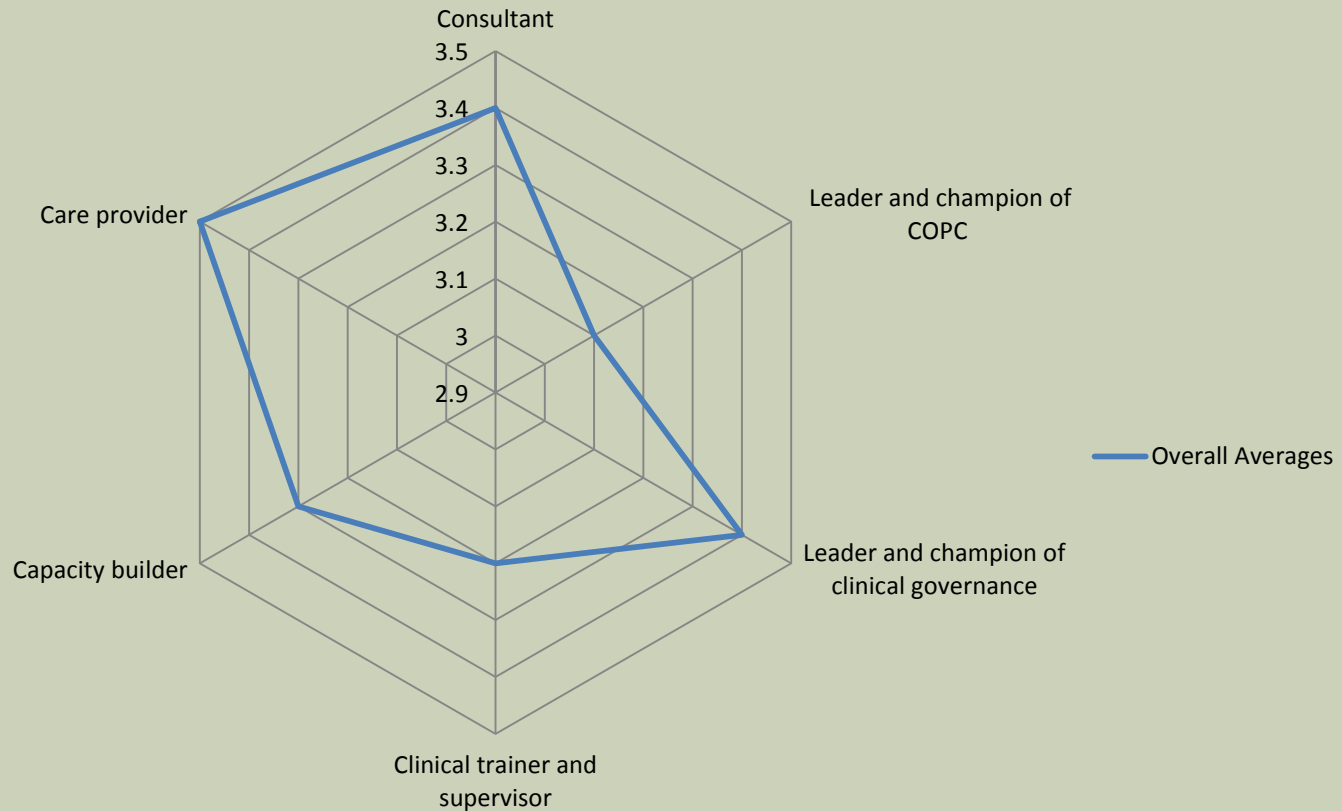


# EVIDENCE OF IMPACT

- **Positive impact on the quality of clinical processes** with specific examples given for HIV/AIDS, TB, maternal and child health, non-communicable diseases and mental health
- **Some impact on health services performance** in terms of improved access to care, better co-ordination, more comprehensive and efficient services.
- **Anticipate impact on health outcomes** but early days



# EVIDENCE OF IMPACT



Pasio K, Mash R, Naledi T. Development of a family physician impact assessment tool in the district health system of the Western Cape Province, South Africa. *BMC Family Practice* 2014, **15**:204. <http://www.biomedcentral.com/1471-2296/15/204>

# PRIMARY CARE DOCTORS

**Primary care doctors (18000)**

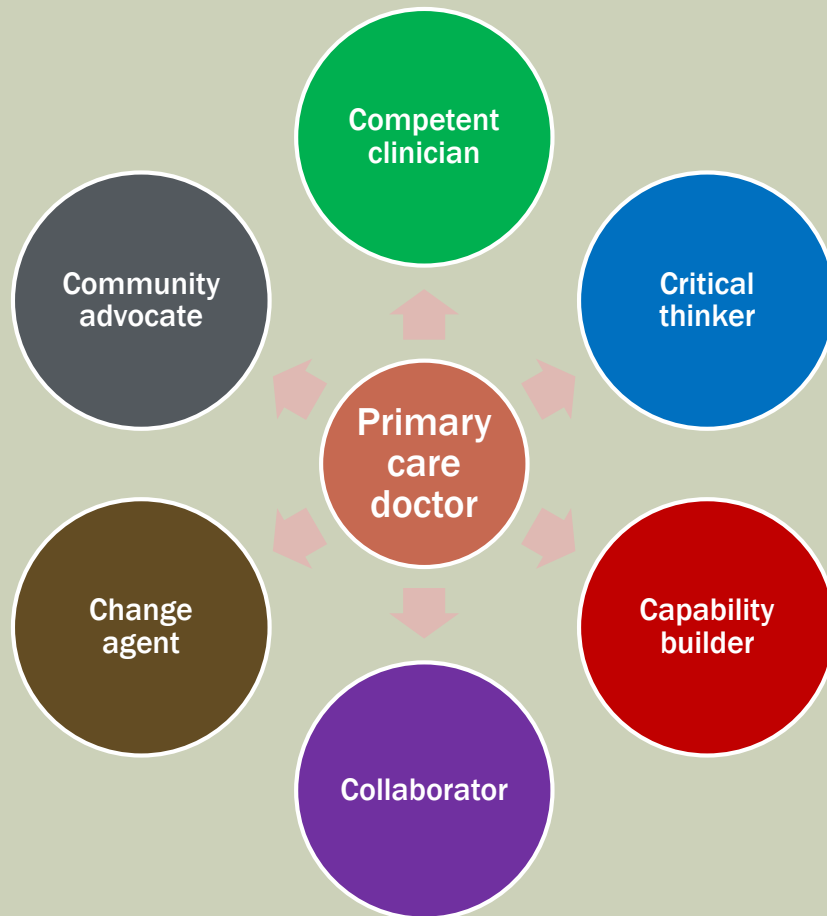
**Family physicians (500)**

**Revitalised  
primary care**

**Universal  
coverage**

**National  
health  
insurance**

# PG DIPLOMA IN FAMILY MEDICINE



## New nationally designed Postgraduate Diploma in Family Medicine

### POSTGRADUATE DIPLOMA IN FAMILY MEDICINE PG Dip (Fam Med)

The new diploma has been designed nationally through a process overseen by the South African Academy of Family Physicians. It is aimed at existing primary care doctors, from either the private or public sector, to enable them to expand their knowledge and skills in areas relevant to primary care. The programme aims to enhance the quality of general practice by capacitating primary care doctors to fulfil their roles as competent clinicians, change agents, collaborative practitioners, capability builders, critical thinkers and community advocates in the future South African primary health care systems.



#### COURSE CONTENT AND DURATION

This is a 2-year programme with a modularised curriculum (4-6 modules) and a blended approach which will involve campus-based teaching, web-based teaching and work-place based peer learning. During the course of the programme the doctor must work in a clinical setting appropriate to the practice and learning of family medicine, for instance a general practice, community health centre, clinic or district hospital.

#### ADMISSION REQUIREMENTS

For admission to the Postgraduate Diploma in Family Medicine programme a student must hold a MB, ChB degree, or equivalent qualification deemed to be of an adequate standard, and must be registered with the Health Professions Council of South Africa or with an equivalent licensing body in the country where s/he is practicing.

Application forms can be downloaded from the relevant universities. See contact details below

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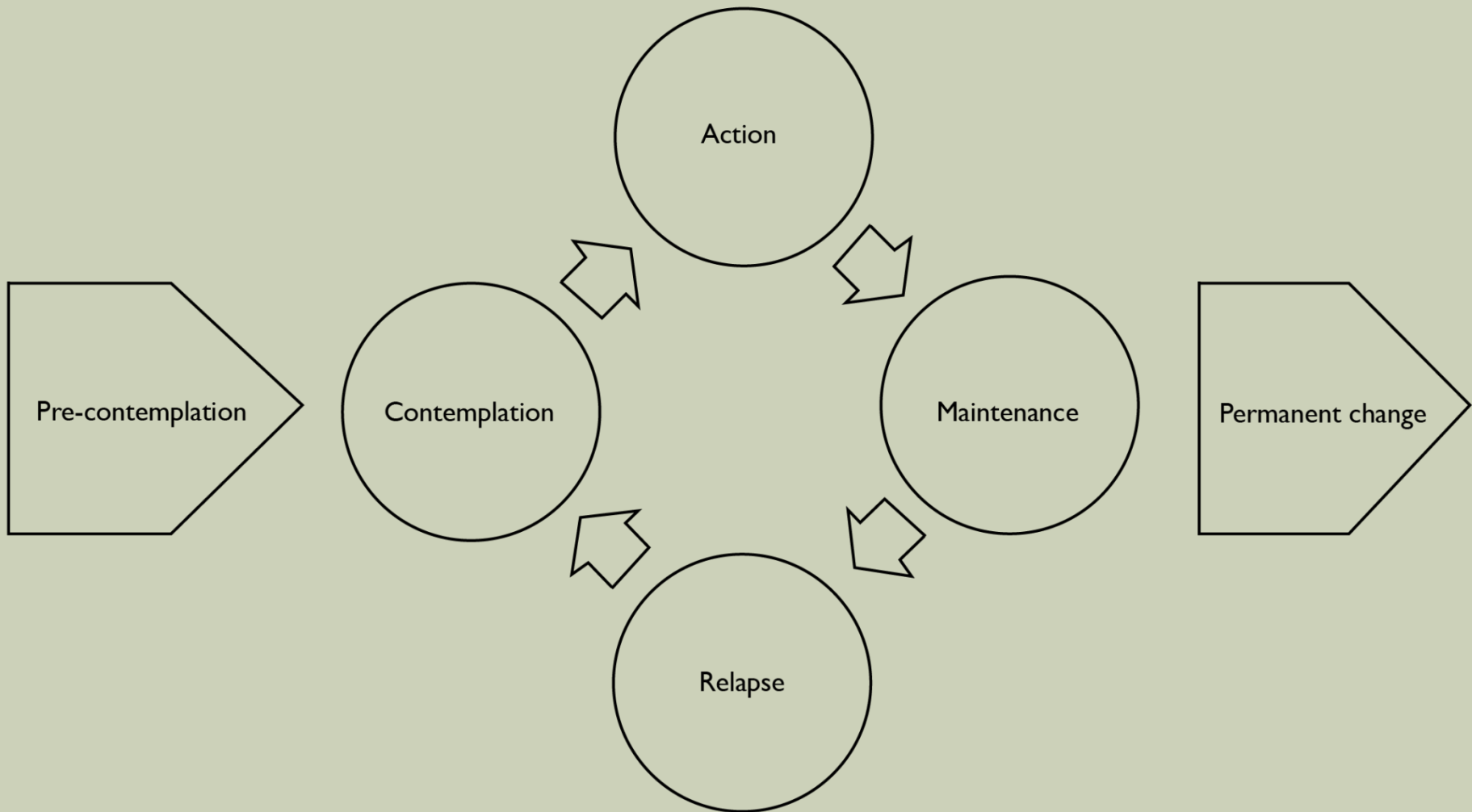
The development of a new national postgraduate Diploma in Family Medicine is one of the goals of the project "Strengthening primary health care through primary care doctors and family physicians" that has been conducted with the financial assistance of the European Union. The contents of this document are the sole responsibility of the authors and can under no circumstances be regarded as reflecting the position of the European Union.



# WHAT ABOUT BOTSWANA?



# STAGES OF CHANGE MODEL



# STAGES APPLIED TO FAMILY MEDICINE EDUCATION IN AFRICA

## Pre-contemplation

Key stakeholders are not considering family medicine training

Share information and raise awareness of need for family medicine training

## Contemplation

Key stakeholders are exploring the idea, but remain ambivalent

Resolve ambivalence as part of new medical schools, local champions, start informal training, professional bodies

## Action

Key stakeholders implement family medicine training

Develop curriculum, develop training sites, identify support from established programmes, recruit faculty, included in policy, registrar posts, register for FPs

## Maintenance

Family physicians enter the health system

Agree on the role of the FP in the health system, alignment with HR policy, creation posts, going to scale, managing tensions and change, build research capacity

## Relapse

Family medicine training is aborted after initial attempt

Reflect on lessons learnt and reasons for relapse, re-enter at contemplation phase

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